## CITY OF IRVINE IRVINE, CALIFORNIA

#### SINGLE AUDIT OF FEDERAL AND SELECTED STATE ASSISTED GRANT PROGRAMS

FOR THE YEAR ENDED JUNE 30, 2018

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# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

To the Honorable Mayor and Members of the City Council of the City of Irvine Irvine, California

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of Irvine (the City) as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements, and have issued our report thereon dated October 29, 2018. Our report includes a reference to other auditors who audited the financial statements of the Irvine Community Land Trust, the discretely presented component unit of the City, as described in our report on the City's financial statements. We conducted our audit in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States. The financial statements of the Irvine Community Land Trust, the discretely presented component unit of the City, were not audited in accordance with *Government Auditing Standards*, and accordingly, this report does not include reporting on internal control over financial reporting or instances of reportable noncompliance associated with the Irvine Community Land Trust.

#### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the City's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we do not express an opinion on the effectiveness of the City's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the City's financial statements will not be prevented, or detected and corrected, on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

#### **Internal Control over Financial Reporting (Continued)**

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies, and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

#### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matter that are required to be reported under *Government Auditing Standards*.

#### **Purpose of This Report**

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The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the City's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Irvine, California

October 29, 2018



# INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH MAJOR PROGRAM AND ON INTERNAL CONTROL OVER COMPLIANCE REQUIRED BY THE UNIFORM GUIDANCE AND ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AND SELECTED STATE AWARDS

To the Honorable Mayor and Members of the City Council of the City of Irvine Irvine, California

#### Report on Compliance for Each Major Federal Program

We have audited the City of Irvine's (the City) compliance with the types of compliance requirements described in the Office of Management and Budget *Compliance Supplement* that could have a direct and material effect on each of the City's major federal programs for the year ended June 30, 2018. The City's major federal programs are identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

#### Management's Responsibility

Management is responsible for compliance with the federal statutes, regulations, and terms and conditions of its federal awards applicable to its federal programs.

#### **Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for each of the City's major federal programs based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 US *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements*, *Cost Principles*, *and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the City's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for each major federal program. However, our audit does not provide a legal determination of the City's compliance.

#### **Opinion on Each Major Federal Program**

In our opinion, the City complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on each of its major federal programs for the year ended June 30, 2018.

#### **Report on Internal Control over Compliance**

Management of the City is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the City's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the City's internal control over compliance.

A deficiency in internal control over compliance exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. A material weakness in internal control over compliance is a deficiency, or combination of deficiencies, in internal control over compliance, such that there is a reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. A significant deficiency in internal control over compliance is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

#### Report on Schedule of Expenditures of Federal and Selected State Awards Required by the **Uniform Guidance**

We have audited the financial statements of the governmental activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of and for the year ended June 30, 2018, and the related notes to the financial statements, which collectively comprise the City's basic financial statements. We issued our report thereon dated October 29, 2018, which contained unmodified opinions on those financial statements. Our report includes a reference to other auditors who audited the financial statements of the Irvine Community Land Trust, the discretely presented component unit of the City, as described in our report. Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the basic financial statements. The accompanying schedule of expenditures of federal and selected state awards is presented for purposes of additional analysis as required by the Uniform Guidance and is not a required part of the basic financial statements. Such information is the responsibility of management and was derived from, and relates directly to, the underlying accounting and other records used to prepare the basic financial statements. The information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statements or to the basic financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the schedule of expenditures of federal and selected state awards is fairly stated, in all material respects, in relation to the basic financial statements as a whole.

Irvine, California

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October 29, 2018

## SCHEDULE OF EXPENDITURES OF FEDERAL AND SELECTED STATE AWARDS AND SCHEDULE OF FINDINGS AND QUESTIONED COSTS

#### SCHEDULE OF EXPENDITURES OF FEDERAL AND SELECTED STATE AWARDS

#### For the year ended June 30, 2018

Federal Grantor / Pass-Through	Catalog of Federal Domestic Assistance Number	Program Identification Number	Federal	Amount Provided to
Grantor / Program	Number	Nullibei	Expenditures	Subrecipients
US Department of Housing and Urban Development:				
Direct Assistance:				
Community Development Block Grant	14.218	B14-MC-06-0557	\$ 15,141	\$ -
		B15-MC-06-0557	5,603	-
		B16-MC-06-0557	476,367	203,787
		B17-MC-06-0557	601,574	-
		Program Income	158,324	
Total Community Development Block Grant			1,257,009	203,787
HOME Investment Partnership Program	14.239	M-15-MC-06-0561	13,920	-
		M-16-MC-06-0561	191,018	-
		M-17-MC-06-0561	51,023	-
		Program Income	300	<u> </u>
Total HOME Investment Partnership Program			256,261	-
Total US Department of Housing and Urban Develo	ppment		1,513,270	203,787
US Department of Justice:				
Direct Assistance:				
Equitable Sharing Program - Asset Forfeiture	16.922	CA0302600	295,960	
Total US Department of Justice			295,960	<u>-</u>
US Department of Transportation:				
Passed Through the California State Department				
of Transportation:				
Highway Planning and Construction	20.205	HSIPL-5410(082)	364,259	-
Passed Through the Orange County Transit				
Authority:				
Highway Planning and Construction	20.205	CML-5410(079)	58,986	-
		CML-5410(084)	9,840	
Total Highway Planning and Construction			433,085	
Passed Through the State of California Office of Traffic Safety:				
Selective Traffic Enforcement Program	20.600	PT18061	77,704	_
Selective Traine Emoleciment Trogram	20.000	PT1757	16,575	_
Total Selective Traffic Enforcement Program		111/3/	94,279	
Minimum Penalties for Repeat Offenders for	20.608	PT18061	225,688	-
Driving While Intoxicated		PT1757	26,734	
Total Minimum Penalties for Repeat Offenders			252 422	
for Driving While Intoxicated			252,422	
Total US Department of Transportation			779,786	

## SCHEDULE OF EXPENDITURES OF FEDERAL AND SELECTED STATE AWARDS (CONTINUED)

#### For the year ended June 30, 2018

Federal Grantor / Pass-Through Grantor / Program	Catalog of Federal Domestic Assistance Number	Program Identification Number	Federal Expenditures		Amount Provided to Subrecipients	
US Department of Health and Human Services: Aging Cluster Passed Through the County of Orange						
Area Agency on Aging: Special Programs for the Aging Title III, Part B Grants for Supportive Services and Senior Centers	93.044	AP-1011-22	\$	53,158	\$	-
Special Programs for the Aging Title III, Part C Nutrition Services	93.045	AP-1011-22	248,690		-	
Nutrition Services Incentive Program	93.053	AP-1011-22		59,288		
Total Aging Cluster/US Department of Health and Human Services				361,136		<u>-</u>
US Department of Homeland Security: Passed Through the California Governor's Office of Emergency Services:						
Public Assistance Grants	97.036	FEMA-4305-DR-CA		199,291		
Total US Department of Homeland Security				199,291		
TOTAL EXPENDITURES OF FEDERAL AWARDS	3		\$	3,149,443	\$	203,787
Selected State Awards: California Department of Aging: Passed Through the County of Orange: CSA Senior Services Title III C-1 Nutrition						
Services - Congregate CSA Senior Services Title III C-2 Nutrition	N/A	AP-1011-22	\$	14,404	\$	-
Services - Home Delivered Meals	N/A	AP-1011-22	\$	15,484	\$	-

#### NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AND SELECTED STATE AWARDS

#### For the year ended June 30, 2018

### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES APPLICABLE TO THE SCHEDULE OF EXPENDITURES OF FEDERAL AND SELECTED STATE AWARDS

#### A. Scope of Presentation

The accompanying schedule of expenditures of federal and selected state awards presents the expenditures incurred by the City of Irvine (the City), that are reimbursable under programs of federal agencies providing federal awards. For the purposes of this schedule, federal awards include both federal financial assistance received directly from a federal agency, as well as federal funds received indirectly by the City from a nonfederal agency or other organization. Only the portion of program expenditures reimbursable with such federal funds is reported in the accompanying schedule. Program expenditures in excess of the maximum federal reimbursement authorized, or the portion of the program expenditures that was funded with other state, local, or other nonfederal funds, are excluded from the accompanying schedule, except for certain program expenditures for selected state awards requested to be reported by the California Department of Aging in conjunction with certain related federal grant programs.

#### B. Basis of Accounting

The accompanying schedule of expenditures of federal and selected state awards is presented using the modified accrual basis of accounting for governmental funds, which is described in Note 1 of the City's notes to the basic financial statements. Such expenditures are recognized following the cost principles contained in the Uniform Guidance wherein certain types of expenditures are not allowable or are limited as to reimbursement.

#### C. Relationship to Comprehensive Annual Financial Report

Amounts reported in the accompanying schedule of expenditures of federal and selected state awards agree to amounts reported within the City's Comprehensive Annual Financial Report.

#### D. Relationship to Federal Financial Report

Amounts reported in the accompanying schedule of expenditures of federal and selected state awards agree with amounts reported in federal financial reports.

#### E. Contingencies

Under the terms of federal and state grants, additional audits may be requested by the grantor agencies and certain costs may be questioned as not being appropriate expenditures under the terms of the grants. Such audits could lead to a request for reimbursement to the grantor agencies.

#### F. Indirect Cost Rate

The City has elected not to use the 10% de minimis indirect cost rate as allowed under the Uniform Guidance.

#### SCHEDULE OF FINDINGS AND QUESTIONED COSTS

For the year ended June 30, 2018

#### 1. SUMMARY OF AUDITORS' RESULTS

Financial Statements:						
Type of auditors' report issued: <ul><li>Unmodified</li></ul>						
<ul><li>Internal control over financial reporting:</li><li>Material weakness identified?</li><li>Significant deficiency identified?</li></ul>			yes yes	<u>X</u> <u>X</u>	no none reported	
Noncompliance material to financial stat	ements noted:		yes	<u>X</u>	no	
Federal Awards:						
<ul> <li>Internal control over major programs:</li> <li>Material weakness identified?</li> <li>Significant deficiency identified?</li> <li>Type of auditors' report issued on comple</li> <li>Unmodified</li> </ul> Any audit findings disclosed that are required.	uired to be			<u>x</u> <u>x</u>	no none reported	
reported in accordance 2 CFR Section 20	00.516(a)?		yes	<u>X</u>	no	
Identification of major programs:						
<u>CFDA Number</u> 14.218	Name of Federal Program or Cluster  US Department of Housing and Urban Development Community Development Block Grant  U.S. Department of Justice – Equitable Sharing Program – Asset Forfeiture					
16.922						
Dollar threshold used to distinguish between Type A and Type B programs:	Equitable	\$	750,000			
Auditee qualified as low-risk auditee?			yes	<u>X</u>	no	

## SCHEDULE OF FINDINGS AND QUESTIONED COSTS (CONTINUED)

For the year ended June 30, 2018

2. FINDINGS RELATED TO THE FINANCIAL STATEMENTS

None noted.

3. FINDINGS AND QUESTIONED COSTS FOR MAJOR FEDERAL AWARDS PROGRAMS None noted.

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

For the year ended June 30, 2018

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS

#### **MATERIAL WEAKNESS**

Finding Number 2017-001

#### Condition

Revenue related to a certain material receivable balance in the City's Capital Project Improvement Fund was recorded as both unearned revenue and a deferred inflow of resources on the balance sheet.

#### Recommendation

We recommend that a more thorough review of capital project related reimbursements occur during the year-end closing process to ensure the accuracy of the revenue recognition related to specific capital projects.

#### **Current Status**

No similar finding was noted during the current year audit. This matter was resolved.

#### SIGNIFICANT DEFICIENCIES

#### Finding Number 2017-002

#### Condition

The City had certain capital improvement projects where construction was completed and the projects were placed in service; however, the asset value had not been transferred from the capital asset classification "Construction in Progress" (CIP) to the appropriate capital asset category (e.g., infrastructure, improvements). As a result, depreciation had not yet been computed on these capital assets.

#### Recommendation

We recommend that during the year, the City departments, which are responsible for overseeing the CIP projects, review the status of these projects and determine when a CIP project is substantially complete and has been placed in service, and promptly notify the Fiscal Services Division of this fact to ensure accurate financial reporting and proper accounting for completed capital projects.

#### SUMMARY SCHEDULE OF PRIOR AUDIT FINDINGS

For the year ended June 30, 2018

#### FINDINGS RELATED TO THE FINANCIAL STATEMENTS (CONTINUED)

#### SIGNIFICANT DEFICIENCIES (CONTINUED)

Finding Number 2017-002 (Continued)

#### **Current Status**

No similar finding was noted during the current year audit. This matter was resolved.

#### Finding Number 2017-003

#### Condition

The City had two current-year additions to the capital asset classification, Land, which should have been recorded in prior years. These two additions represented the second and third installments related to a long-term existing agreement whereby the third party was obligated to contribute land to the City for affordable housing. The Fiscal Services Division only identified the existence of this unrecorded land as a result of monitoring the minutes of recent council meetings in which discussions occurred about transferring this contributed land to the Irvine Community Land Trust.

#### Recommendation

We recommend that the City departments that are responsible for monitoring activity related to multiyear agreements affecting City assets and obligations, such as the one identified above, improve communications with the Fiscal Services Division to ensure the timely and accurate recording of events involving the multiyear agreements.

#### **Current Status**

No similar finding was noted during the current year audit. This matter was resolved.

#### FINDINGS AND QUESTIONED COSTS FOR MAJOR FEDERAL AWARDS PROGRAMS

There were no prior audit findings relative to the federal programs to report.